

Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 AID-05 PC-01 ICA-11 ABF-01 PER-01
A-01 MMO-01 OC-06 CCO-00 SS-15 SP-02 NSC-05
OMB-01 /061 W
-----037922 151738Z /41
R 151000Z APR 78
FM AMEMBASSY BANGUI
TO SECSTATE WASHDC 82
INFO AMEMBASSY YAOUNDE

LIMITED OFFICIAL USE SECTION 1 OF 2 BANGUI 0866

FOR DICK MOOSE FROM THE AMBASSADOR

E.O.11652: N/A
TAGS: AMGT, CT
SUBJ: GORM - CENTRAL AFRICAN EMPIRE

REF: STATE 069374

AS REQUESTED REFTEL, THE FOLLOWING TABLES SET OUT OUR RESOURCE
PROJECTIONS FOR FY-1980:

1. TOTAL MISSION RESOURCES (OPTIMAL)

PERSONNEL	WIRECT HIRE (INCREASE)				CONTRACT
	U.S.	LOCAL	U.S.	LOCAL	
STATE	11 (1)	10 (0)	--	1 (0)	
AID	1 (1)	2 (1)	3 (0)	--	
ICA	1 (1)	4 (2)	--	--	
PEACE CORPS STAFF	3 (1)	6 (1)	--	1 (0)	
TOTAL	16 (4)	22 (4)	3 (0)	2 (0)	

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2. PROGRAM BUDGET (INCLUDING SUPPORT COSTS)

	OPTIMAL	INCREASE
STATE, TLTA S&E	598,000	8,000
OTHER (FBO, FSI & REPRESENTATION)	150,000	52,000
AID PROJECTS	1,932,000	1,507,000
SELF-HELP	150,000	60,000

ICA	175,000	110,000
PEACE CORPS	705,000	215,000
TOTAL	3,710,000	1,952,000

3. ADMINISTRATIVE SUPPORT BUDGET

OPTIMAL INCREASE

STATE (NOT INCLUDING FBO)	373,000	1,000
AID	82,000	71,000
ICA I	55,000	42,000
PEACE CORPS	229,500	61,200
TOTAL	AUEONTPP	175,200

4. PROGRAM COMMENTS:

A. WITH THE MOVE TO A NEW CHANCERY AND THE INSTALLATION OF THE AFRECON COMMUNICATIONS SYSTEM, BANGUI WILL REQUIRE TWO COMMUNICATORS. THE PROPOSED OPTIMAL S&E BUDGET OTHERWISE SHOWS NO INCREASE OVER CURRENT FUNDING EXCEPT THAT NECESSARY TO TAKE ACCOUNT OF INFLATION. THE ONE-TIME EXPENSES IN FY-1978 ASSOCIATED WITH THE CONSTRUCTION OF THE CHANCERY HAVE NOT BEEN INCLUDED IN CALCULATING THE FY-1980 RATE. HOWEVER, WE HAVE PUT \$50,000 INTO OUR OPTIMAL FIGURE (OTHER) FOR FY-80 FOR PRELIMINARY WORK ON CONSTRUCTION OF A STAFF APARTMENT BUILDING. LIMITED OFFICIAL USE

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STATE PERSONNEL WILL HAVE PRIMARY RESPONSIBILITY FOR THE PROMOTION OF HUMAN RIGHTS, THE ENCOURAGEMENT OF A PRO-WESTERN FOREIGN POLICY, THE PROMOTION OF TRADE AND INVESTMENT AND THE PROTECTION AND WELFARE OF AMERICAN CITIZENS (GOALS I, II, III AND IV OF 77 STATE 295564).

B. PUBLIC DIPLOMACY IS AN INCREASINGLY IMPORTANT PART OF OUR OVERALL FOREIGN POLICY EFFORT. IN BANGUI SINCE 1972 THIS EFFORT HAS BEEN CARRIED ON BY THE POST'S JUNIOR OFFICER ON A PART-TIME BASIS. WHILE THE RESULTS HAVE BEEN EXTREMELY POSITIVE, WE HAVE NOT BEEN ABLE TO MAXIMIZE THE EFFECTIVENESS OF OUR PUBLIC AFFAIRS PROGRAMS. A PAO AND A MINIMUM LOCAL STAFF OF 4 WOULD DIRECTLY ENHANCE OUR EFFORTS TO PROMOTE A GREATER AWARENESS OF HUMAN AND DEMOCRATIC RIGHTS, TO ENCOURAGE A MODERATE AND PRO-WESTERN FOREIGN POLICY AND TO DEVELOP A BETTER UNDERSTANDING OF U.S. CULTURE AMONG CENTRAL AFRICAN ELITES (GOALS I, II, V). OUR BUDGETARY CALCULATIONS ARE BASED ON THE FOLLOWING COST INPUTS: PAO SALARY AND ALLOWANCES (40,000; GOE INCLUDING LOCAL SALARIES \$60,000; DSA \$20,000; AND FAAS \$15,000. IN ADDITION, WE ARE ASSUMING A CONTINUING CU ALLOCATION OF ABOUT \$40,000. "ADMINISTRATIVE SUPPORT ONLY" INCLUDES \$15,000 FAAS, \$20,000 LOCAL SALARIES, EQUIPMENT PURCHASES FROM

GOE \$5,000, ALLOWANCES FOR PAO AT FSIO-4 LEVEL \$15,000.

C. NEW AID ACTIVITY HAS BEEN SUSPENDED SINCE SEPTEMBER 1977. ASSUMING CONTINUED PROGRESS ON THE HUMAN RIGHTS FRONT SOME NEW PROJECTS SHOULD BE PLANNED FOR FY-1980 IN ORDER TO MEET GOAL III - PROMOTION OF ECONOMIC DEVELOPMENT, PARTICULARLY OUR OBJECTIVE TO "IDENTIFY AND IMPLEMENT PROJECTS FOCUSED ON THE DISADVANTAGED RURAL MASSES." THE FIGURES IN THE OPTIMAL PACKAGE INCLUDE FIVE PROJECT ACTIVITIES IN APPROXIMATE ORDER OF PRIORITY.

I. OUHAM RURAL HEALTH \$685,000 (THIS IS NOT A NEW PROJECT AND FY-1980 FUNDING WOULD ENABLE US TO COMPLETE OUR COMMITMENT TO THE GOCAE BY PROVIDING THE THIRD TRANCHE WHICH IS CURRENTLY IN LIMITED OFFICIAL USE

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ABEYANCE.)

II. SUPPORT FOR EDUCATIONAL REFORM \$480,000;

III. SMALL FARMER FISH PRODUCTION \$160,000;

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R 151000Z APR 78

FM AMEMBASSY BANGUI

TO SECSTATE WASHDC 83

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FOR DICK MOOSE FROM THE AMBASSADOR

IV. SEED MULTIPLICATION EXTENSION \$200,000; AND

V. HEALTH TRAINING \$384,000.

ITEMS III AND IV SHOULD BE ACCELERATED IMPACT PROGRAM ACTIVITIES. IN ADDITION, IN THE TOTAL PROGRAM BUDGET ABOUT \$70,000 HAS BEEN INCLUDED FOR PROJECT DESIGN.

ADMINISTRATIVE COSTS ASSUME ONE AMERICAN DIRECT HIRE EMPLOYEE AT \$59,000 AND TWO LOCAL EMPLOYEES AT \$18,000. THIS IS AN INCREASE OF ONE AMERICAN AND ONE LOCAL POSITION, WHICH WILL BE NECESSARY TO PLAN AND MANAGE THE NEW PROJECTS PROPOSED ABOVE. WE HAVE INCLUDED AN ARBITRARY FIGURE OF \$5,000 FOR SAS FOR AN AID OFFICE OF THIS SIZE.

IN RECENT YEARS SELF-HELP LEVELS HAVE BEEN AT ABOUT THE \$90-100,000 LEVEL. A FIFTY-PERCENT INCREASE COULD BE ABSORBED IN VIEW OF LARGE NUMBER OF WORTHWHILE REQUESTS THE EMBASSY RECEIVES. FURTHER INCREASES WOULD NOT BE POSSIBLE GIVEN THE LIMITED TIME AVAILABLE TO EMBASSY OFFICERS FOR SELF-HELP ACTIVITIES.

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D. THE PROPOSED INCREASE IN THE PEACE CORPS BUDGET REFLECTS AN INCREASE IN VOLUNTEER STRENGTH IN FY-80 TO 95. THIS LEVEL ASSUMES IN PART IMPLEMENTATION OF NEW AID PROJECTS, TWO OF WHICH (OUHAM RURAL HEALTH AND SMALL FARMER FISH PRODUCTION) WILL USE PCV'S. PROPOSED STAFF INCREASES ARE EXTREMELY MODEST GIVEN THE FACT THAT THE ADDITIONAL 25 VOLUNTEERS PROJECTED WILL AMOUNT TO A 35 PERCENT INCREASE OVER EXISTING STRENGTH. AS IN THE CASE OF AID, THE PEACE CORPS MAKES A DIRECT AND VITAL CONTRIBUTION TO THE ECONOMIC DEVELOPMENT OBJECTIVE AND TO OUR DESIRE TO DEVELOP BETTER UNDERSTANDING OF THE U.S., ALTHOUGH WITHOUT ICA'S FOCUS ON THE CAE'S ELITES (GOALS III AND IV).

FIVE TO TEN PERCENT REDUCTION IN OPTIMAL BUDGET --

-EITHER DELAY IMPLEMENTATION OF THE AID HEALTH TRAINING PROJECT, SAVING \$384,000 (FOR A 10 PERCENT REDUCTION),
- OR (FOR A FIVE PERCENT CUT),

A) ELIMINATE CONSULAR OFFICER POSITION. (THIS POSITION WAS ADDED TO THE EMBASSY COMPLEMENT IN 1975. THE WORK COULD EASILY BE ABSORBED BY THE EMBASSY'S FSO ON THE ASSUMPTION THAT A PAO HAS BEEN ADDED TO THE MISSION'S STAFF.) SAVING \$35,000;

B) ELIMINATE ONE USIS LOCAL POSITION AND REDUCE PROGRAM EXPENDITURES, SAVING \$12,000;

C) DELAY DESIGN AND PRELIMINARY WORK ON STZFF APARTMENTS, SAVING \$50,000; AND

D) ELIMINATE PEACE CORPS MATH TEACHING PROGRAM 16 VOLUNTEERS),
SAVING \$96,000.

THE ABOVE REDUCTIONS ASSUME AS A STARTING POINT OUR OPTIMAL
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FY-80 BUDGET. THE ONLY WAY OF CUTTING SUBSTANTIALLY THE TOTAL
MISSION "GOING RATE" BUDGET WOULD BE TO ELIMINATE A STATE
POSITION, SINCE THE EXISTING AID AND ICA BUDGETS ARE MINIMAL
AND PEACE CORPS REPRESENTS A HIGHLY VISIBLE AND HIGHLY VALUED
CONTRIBUTION TO OVERALL U.S. EFFORTS IN THE CAE. IN THAT
CASE, AS INDICATED ABOVE, WE WOULD PROPOSE TO ELIMINATE THE
CONSULAR OFFICER POSITION. IF FOR OTHER REASONS THIS WERE NOT
POSSIBLE, CONSIDERATION WOULD THEN HAVE TO BE GIVEN TO
ELIMINATING ONE AMERICAN SECRETARY.
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